# STATE OF CALIFORNIA CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY DEPARTMENT OF TOXIC SUBSTANCES CONTROL

In the Matter of:	)	Docket No. IS&E 04/05-007
Berkeley Auto Repair Site	)	
	)	IMMINENT AND SUBSTANTIAL
	)	ENDANGERMENT
<b>D</b>	)	DETERMINATION AND ORDER
Respondent:	)	AND REMEDIAL ACTION ORDER
Droubi Nahla	)	Health and Safety Code
C/O Amana Engineering	)	Sections 25355.5(a)(1)(B),
930 Dwight Way, Suite 10A	)	25358.3(a), 58009 and 58010
Berkeley, California 94710	)	
	)	

#### I. INTRODUCTION

- 1.1 <u>Parties</u>. The California Environmental Protection Agency, Department of Toxic Substances Control (DTSC) issues this Imminent and Substantial Endangerment Determination and Order and Remedial Action Order (Order) to Droubi Nahla, an individual (Respondent).
- 1.2 <u>Property/Site</u>. This Order applies to the property located at 2378/2366 San Pablo Avenue, Berkeley, Alameda County, California 94702. The property consists of 15,000 square feet and is identified by Assessor's Parcel number 056-1933-024-03. A map showing the Property is attached as Exhibit A. This Order applies to the property and the areal extent of contamination that resulted from activities on the property (hereinafter, the "Site").
- 1.3 <u>Jurisdiction</u>. This Order is issued by DTSC to Respondent pursuant to its authority under Health and Safety Code sections 25358.3(a), 25355.5(a)(1)(B), 58009 and 58010.

Health and Safety Code section 25358.3(a) authorizes DTSC to take various actions, including issuance of an Imminent or Substantial Endangerment Determination and Order, when DTSC determines that there may be an imminent or substantial endangerment to the public health or welfare or to the environment, because of a release or a threatened release of a hazardous substance.

Health and Safety Code section 25355.5(a)(1)(B) authorizes DTSC to issue an

order establishing a schedule for removing or remedying a release of a hazardous substance at a site, or for correcting the conditions that threaten the release of a hazardous substance. The order may include, but is not limited to requiring specific dates by which the nature and extent of a release shall be determined and the site adequately characterized, a remedial action plan prepared and submitted to DTSC for approval, and a removal or remedial action completed.

Health and Safety Code section 58009 authorizes DTSC to commence and maintain all proper and necessary actions and proceedings to enforce its rules and regulations; to enjoin and abate nuisances related to matters within its jurisdiction which are dangerous to health; to compel the performance of any act specifically enjoined upon any person, officer, or board, by any law of this state relating to matters within its jurisdiction; and/or on matters within its jurisdiction, to protect and preserve the public health.

Health and Safety Code section 58010 authorizes DTSC to abate public nuisances related to matters within its jurisdiction.

## II. FINDINGS OF FACT

DTSC hereby finds:

- 2.1 <u>Liability of Respondent</u>. Respondent is a responsible party or liable person as defined in Health and Safety Code section 25323.5. Droubi Nahla is the current property owner.
- 2.2 <u>Physical Description of Site.</u> The Site is approximately 15,000 square feet and is located at 2378/2366 San Pablo Avenue, Berkeley, California (Exhibit A Figure 2). The Site is fenced and gated with barbed wire with limited access to the vacated businesses and a parking lot filled with various types of debris. The Site is in a mixed residential/commercial area.
- 2.3 <u>Site History.</u> The Site was used as a restaurant, an auto repair shop, and a former wrecking yard. In December 1985, a neighbor filed a complaint with the Department of Health Services (DHS), predecessor to the Department of Toxics Substances Control (DTSC), regarding disposal of waste oil to the ground and its subsequent runoff onto the residential property located west of the Berkeley Auto Repair building. In January 1986, DHS Surveillance and Enforcement Staff inspected the Site in response to the resident's complaint. In July 1986, DHS staff re-inspected the Site and found that, the trench contained no liquid, the hole in the parking lot had been back filled with soil, and the drums containing waste oil and antifreeze had been removed off site along with the batteries. Soil contamination is located in an unpaved section of approximately ten (10) feet by forty (40) feet, along the property's western boundary adjacent to residential homes backyards. On August 16, 1999, the City of Berkeley Toxics Management Division approved the Remedial Action Work Plan

submitted by Sequoia Environmental Consulting Services. Since that time, no additional work has been conducted at the Site. The City of Berkeley has referred this site to DTSC for follow up.

2.4 <u>Hazardous Substances Found at the Site</u>. Pursuant to section 102 of CERCLA, 42 U.S.C. section 9602, and H&SC section 25316, a substance is a "hazardous substance" if it is listed in Title 40, Code of Federal Regulations ("CFR"), Section 302.4. The following substances, listed in 40 CFR section 302.4, have been detected in the soil at the Site, and require remediation in order to reach unrestricted residential levels: lead up to 1,650 ppm and methylene chloride up to 47.6 ppm.

## 2.5 Health Effects.

- 2.5.1 <u>Lead.</u> Short-term exposure to lead can cause reversible kidney damage, but prolonged exposure at high concentrations may result in progressive kidney damage and possibly kidney failure. Anemia, due to the inhibition of hemoglobin synthesis and a reduction in the life span of circulation red blood cells, is an early manifestation of lead poisoning. The most serious effects associated with markedly elevated blood lead levels are severe neurotoxic effects that include irreversible brain damage, as indexed by the occurrence of acute or chronic encephalopathic symptoms. (Source: U.S. Department of Health and Human Services, Public Health Service, Agency for Toxic Substances and Disease Registry, ToxFAQs, June 2002).
- 2.5.2 <u>Methylene Chloride</u>. Methylene chloride is an anesthetic. Short-term exposure to methylene chloride vapor may cause mental confusion, light-headedness, nausea, vomiting, and headache. Continued exposure may cause increased light-headedness, staggering, unconsciousness, and death. There is an increased risk of developing cancer, adverse effects on the heart, central nervous system and liver, and skin or eye irritation. Exposure may occur through inhalation, by absorption through the skin, or through contact with the skin. (Source: U.S. Department of Health and Human Services, Public Health Service, Agency for Toxic Substances and Disease Registry, ToxFAQs, June 2002).
- 2.6 <u>Routes of Exposure</u>. Potential routes of exposure to humans include inhalation, direct dermal contact, and ingestion of soils containing contaminants.
- 2.7 <u>Public Health and/or Environmental Risk</u>. The Site is in a mixed residential/ commercial area and is in the immediate vicinity of residential homes.

#### III. CONCLUSIONS OF LAW

- 3.1 Respondent is a responsible party as defined by Health and Safety Code section 25323.5.
- 3.2 Each of the substances listed in Section 2.4 is a "hazardous substance" as defined in Health and Safety Code section 25316.

- 3.3 There has been a "release" and/or there is a "threatened release" of hazardous substances listed in Section 2.4 at the Site, as defined in Health and Safety Code section 25320.
- 3.4 The actual and threatened release of hazardous substances at the Site may present an imminent and substantial endangerment to the public health or welfare or to the environment.
- 3.5 Response action is necessary to abate a public nuisance and/or to protect and preserve the public health.

#### IV. DETERMINATION

- 4.1 Based on the foregoing findings of fact and conclusions of law, DTSC hereby determines that response action is necessary at the Site because there has been a release and/or there is a threatened release of a hazardous substance.
- 4.2 Based on the foregoing findings of fact and conclusions of law, DTSC hereby determines that there may be an imminent and/or substantial endangerment to the public health or welfare or to the environment because of the release and/or the threatened release of the hazardous substances at the Site.

#### V. ORDER

Based on the foregoing findings, conclusions, and determination, it is hereby ordered that Respondent conduct the following response actions in the manner specified herein, and in accordance with a schedule specified by DTSC as follows:

- 5.1 All response actions taken pursuant to this Order shall be consistent with the requirements of Chapter 6.8 (commencing with section 25300), Division 20 of the Health and Safety Code and any other applicable state or federal statutes and regulations.
- 5.1.1 Site Remediation Strategy. The purpose of this Order is to require for the Site: implementation of any appropriate removal actions, completion of a Remedial Investigation/Feasibility Study (RI/FS), preparation of a Remedial Action Plan (RAP), preparation of California Environmental Quality Act (CEQA) documents, and Design and Implementation of the remedial actions approved in the RAP. An overall Site investigation and remediation strategy shall be developed by Respondent in conjunction with DTSC which reflects program goals, objectives, and requirements. Current knowledge of the Site contamination sources, exposure pathways, and receptors shall be used in developing this strategy.

An objective of the Site investigations shall be to identify immediate or potential

risks to public health and the environment and prioritize and implement response actions using removal actions and operable units, if appropriate, based on the relative risks at the Site. Respondent and DTSC shall develop and possibly modify Site priorities throughout the course of the investigations. If necessary for the protection of public health and the environment, DTSC will require additional response actions not specified in this Order to be performed as removal actions or separate operable units. Removal actions shall be implemented in accordance with a workplan and implementation schedule submitted by Respondent and approved by DTSC.

For operable unit remedial actions, DTSC will specify the separate and focused remedial phase activities to be conducted as RI/FS, RAP, Design, and Implementation. The focused activities shall be conducted in accordance with the corresponding remedial phase requirements specified in this Order, but shall only address the area or problem of the operable unit.

5.1.2 <u>Removal Actions.</u> Respondent shall undertake removal actions if, during the course of the RI or FS, DTSC determines that they are necessary to mitigate the release of hazardous substances at or emanating from the Site. DTSC may require Respondent to submit a removal action workplan that includes a schedule for implementing the workplan for DTSC's approval. Either DTSC or Respondent may identify the need for removal actions. Workplans for implementing the following removal actions shall be submitted by the specified dates:

# (a) Fence and Post.

- 1) Within thirty [30] days of the effective date of this Order, Respondent shall install a fence in accordance with the specifications attached as Exhibit B. The fence shall secure, at a minimum, the Site so that no unauthorized person(s) can access the area of contamination.
- Within thirty [30] days of the effective date of this Order, Respondent shall install signs, which are visible from the area surrounding the contaminated Site, and posted at each route of entry into the Site, including those routes likely to be used by unauthorized persons. Such routes of entry include: access roads leading to the Site, and facing rivers, creeks, lakes or other waterways which may provide a route of access to the Site. The signs shall be in accordance with the specifications attached as Exhibit C.
- The fence and signs shall be constructed of materials able to withstand the elements and shall be continuously maintained for as long as DTSC determines it to be necessary in order to protect public health and safety and the environment.
- 5.1.3 <u>Site Remediation Strategy Meeting</u>. Respondent, including the Project Coordinator (Section 6.1) and Project Engineer/Geologist (Section 6.2), shall meet with DTSC within twenty [20] days from the effective date (and concurrent with the

development of the RI/FS workplan of this Order to discuss the Site remediation strategy. These discussions will include Site risks and priorities; project planning, phasing and scheduling, remedial action objectives, remedial technologies, data quality objectives, and the RI/FS workplan.

5.2 Remedial Investigation/Feasibility Study (RI/FS). A RI/FS shall be conducted for the Site. The RI/FS may be performed as a series of focused RI/FSs, if appropriate, based on Site priorities. The RI/FS shall be prepared consistent with the U.S. Environmental Protection Agency's "Guidance for Conducting Remedial Investigations and Feasibility Studies under CERCLA," October 1988. The purpose of the RI/FS is to assess Site conditions and to evaluate alternatives to the extent necessary to select a remedy appropriate for the Site. RI and FS activities shall be conducted concurrently and iteratively so that the investigations can be completed expeditiously.

Because of the unknown nature of the Site and iterative nature of the RI/FS, additional data requirements and analyses may be identified throughout the process. In addition, if protocols for evaluating risk, such as that those for indoor air, change, DTSC may determine that additional analysis is warranted. Respondent shall fulfill additional data and analysis needs identified by DTSC; these additional data and analysis requests will be consistent with the general scope and objectives of this Order.

The following elements of the RI/FS process and shall be preliminarily defined in the initial Site scoping and refined and modified as additional information is gathered throughout the RI/FS process.

- (a) Conceptual Site Model identifying contamination sources, exposure pathways, and receptors;
- (b) Federal, State and local remedial action objectives including applicable legal requirements or relevant and appropriate standards;
- (c) Project phasing including the identification of removal actions and operable units;
- (d) General response actions and associated remedial technology types; and
- (e) The need for treatability studies.
- 5.2.1 RI/FS Objectives. The objectives of the RI/FS are to:
- (a) Determine the nature and full extent of hazardous substance contamination of air, soil, surface water and groundwater at the Site.
- (b) Identify all actual and potential exposure pathways and routes through

#### environmental media;

- (c) Determine the magnitude and probability of actual or potential harm to public health, safety or welfare or to the environment posed by the threatened or actual release of hazardous substances at or from the Site;
- (d) Identify and evaluate appropriate response actions to prevent or minimize future releases and mitigate any releases which have already occurred; and
- (e) Collect and evaluate the information necessary to prepare a RAP.
- 5.2.2 <u>RI/FS Workplan</u>. Within thirty [30] days from the effective date of this Order, Respondent shall prepare and submit to DTSC for review and approval a detailed RI/FS Workplan and implementation schedule which covers all the activities necessary to conduct a complete RI/FS of the Site.

The RI/FS Workplan shall include a detailed description of the tasks to be performed, information or data needed for each task, and the deliverables which will be submitted to DTSC. Either Respondent or DTSC may identify the need for additional work.

These RI/FS Workplan deliverables are discussed in the remainder of this Section, with a schedule for implementation, and monthly reports. The RI/FS Workplan shall include all the sections and address each component listed below.

- (a) <u>Project Management Plan</u>. The Project Management Plan shall define relationships and responsibilities for major tasks and project management items by Respondent, its contractors, subcontractors, and consultants. The plan shall include an organization chart with the names and titles of key personnel and a description of their individual responsibilities.
- (b) Field Sampling Plan. The Field Sampling Plan shall include:
- (1) Sampling objectives, including a brief description of data gaps and how the field sampling plan will address these gaps;
- (2) Sample locations, including a map showing these locations, and proposed frequency;
- (3) Sample designation or numbering system;
- (4) Detailed specification of sampling equipment and procedures;
- (5) Sample handling and analysis including preservation methods, shipping requirements and holding times; and

- (6) Management plan for wastes generated.
- (c) Quality Assurance Project Plan. The plan shall include:
- (1) Project organization and responsibilities with respect to sampling and analysis;
- (2) Quality assurance objectives for measurement including accuracy, precision, and method detection limits. In selecting analytical methods, Respondent shall consider obtaining detection limits at or below potentially applicable legal requirements or relevant and appropriate standards, such as Maximum Contaminant Levels (MCLs) or Maximum Contaminant Level Goals (MCLGs);
- (3) Sampling procedures;
- (4) Sample custody procedures and documentation;
- (5) Field and laboratory calibration procedures;
- (6) Analytical procedures;
- (7) Laboratory to be used certified pursuant to Health and Safety Code section 25198;
- (8) Specific routine procedures used to assess data (precision, accuracy and completeness) and response actions;
- (9) Reporting procedure for measurement of system performance and data quality;
- (10) Data management, data reduction, validation and reporting. Information shall be accessible to downloading into DTSC's system; and
- (11) Internal quality control.
- (d) <u>Health and Safety Plan</u>. A site-specific Health and Safety Plan shall be prepared in accordance with federal (29 CFR 1910.120) and state (Title 8 CCR Section 5192) regulations. The plan should include at a minimum, the following elements:
- (1) Site Background/History/Workplan;
- (2) Key personnel and Responsibilities;
- (3) Job Hazard Analysis/Summary;
- (4) Employee Training;

- (5) Personal Protection;
- (6) Medical Surveillance;
- (7) Air Surveillance;
- (8) Site Control;
- (9) Decontamination;
- (10) Contingency Planning;
- (11) Confined Space Operations;
- (12) Spill Containment;
- (13) Sanitation;
- (14) Illumination; and
- (15) Other applicable requirements based on the work performed.

DTSC's Interim Draft Site Specific Health and Safety Plan Guidance Document for Site Assessment/Investigations, Site Mitigation Projects, Hazardous Waste Site Work Closure, Post Closure, and Operation and Maintenance Activities (DTSC 2000) can be used as a reference tool.

All contractors and all subcontractors shall be given a copy of the Health and Safety Plan prior to entering the Site. Any supplemental health and safety plans prepared by any subcontractor shall also be prepared in accordance with the regulations and guidance identified above. The prime contractor will be responsible for ensuring that all subcontractor supplemental health and safety plans will follow these regulations and guidelines.

- (e) Other Activities. A description of any other significant activities which are appropriate to complete the RI/FS shall be included.
- (f) <u>Schedule</u>. A schedule which provides specific time frames and dates for completion of each activity and report conducted or submitted under the RI/FS Workplan including the schedules for removal actions and operable unit activities.
- 5.2.3 <u>RI/FS Workplan Implementation</u>. Respondent shall implement the approved RI/FS Workplan.

- 5.2.4 <u>RI/FS Workplan Revisions</u>. If Respondent proposes to modify any methods or initiates new activities for which no Field Sampling Plan, Health and Safety Plan, Quality Assurance Project Plan or other necessary procedures/plans have been established, Respondent shall prepare an addendum to the approved plan(s) for DTSC review and approval prior to modifying the method or initiating new activities.
- 5.3 <u>Interim Screening and Evaluation of Remedial Technologies</u>. At the request of DTSC, Respondent shall submit an interim document which identifies and evaluates potentially suitable remedial technologies and recommendations for treatability studies.
- 5.4 <u>Treatability Studies</u>. Treatability testing will be performed by Respondent to develop data for the detailed remedial alternatives. Treatability testing is required to demonstrate the implementability and effectiveness of technologies, unless Respondent can show DTSC that similar data or documentation or information exists. The required deliverables are: a workplan, a sampling and analysis plan, and a treatability evaluation report. To the extent practicable, treatability studies will be proposed and implemented during the latter part of Site characterization.
- 5.5 Remedial Investigation (RI) Report. The RI Report shall be prepared and submitted by Respondent to DTSC for review and approval in accordance with the approved RI/FS workplan schedule. The purpose of the RI is to collect data necessary to adequately characterize the Site for the purposes of defining risks to public health and the environment and developing and evaluating effective remedial alternatives. Site characterization may be conducted in one or more phases to focus sampling efforts and increase the efficiency of the investigation. Respondent shall identify the sources of contamination and define the nature, extent, and volume of the contamination. Using this information, the contaminant fate and transport shall be evaluated. The RI Report shall contain:
  - (a) <u>Site Physical Characteristics</u>. Data on the physical characteristics of the Site and surrounding area shall be collected to the extent necessary to define potential transport pathways and receptor populations and to provide sufficient engineering data for development and screening of remedial action alternatives.
  - (b) <u>Sources of Contamination</u>. Contamination sources (including heavily contaminated media) shall be defined. The data shall include the source locations, type of contaminant, waste characteristics, and Site features related to contaminant migration and human exposure.
  - (c) <u>Nature and Extent of Contamination</u>. Contaminants shall be identified and the horizontal and vertical extent of contamination shall be defined in soil, groundwater, surface water, sediment, air, and biota. Spatial and temporal trends and the fate and transport of contamination shall be evaluated.

- 5.6 <u>Baseline Health and Ecological Risk Assessment</u>. Respondent(s) shall perform health and ecological risk assessments for the Site that meet the requirements of Health and Safety Code §25356.1.5(b). Respondent(s) shall submit a Baseline Health and Ecological Risk Assessment Report as required by DTSC. The report shall be prepared consistent with U.S. EPA and California Environmental Protection Agency guidance and regulations, including as a minimum: Risk Assessment Guidance for Superfund, Volume 1; Human Health Evaluation Manual, December 1989; Superfund Exposure Assessment Manual, April 1988; Risk Assessment Guidance for Superfund, Volume 2, Environmental Evaluation Manual, March 1989; Supplemental Guidance for Human Health Multimedia Risk Assessments of Hazardous Waste Sites and Permitted Facilities (DTSC, September 1993) and all other related or relevant policies, practices and guidelines of the California Environmental Protection Agency and policies, practices and guidelines developed by U.S.EPA pursuant to 40 CFR 300.400 et seq. The Baseline Health and Ecological Risk Assessment Report shall include the following components:
  - (a) <u>Contaminant Identification</u>. Characterization data shall identify contaminants of concern for the risk assessment process.
  - (b) Environmental Evaluation. An ecological assessment consisting of:
  - (1) Identification of sensitive environments and rare, threatened, or endangered species and their habitats; and
  - (2) As appropriate, ecological investigations to assess the actual or potential effects on the environment and/or develop remediation criteria.
  - (c) Exposure Assessment. The objectives of an exposure assessment are to identify actual or potential exposure pathways, to characterize the potentially exposed populations, and to determine the extent of the exposure. Exposed populations may include industrial workers, residents, and subgroups that comprise a meaningful portion of the general population, including, but not limited to, infants, children, pregnant women, the elderly, individuals with a history of serious illness, or other subpopulations, that are identifiable as being at greater risk of adverse health effects due to exposure to hazardous substances than the general population.
  - (d) <u>Toxicity Assessment</u>. Respondent(s) shall evaluate the types of adverse health or environmental effects associated with individual and multiple chemical exposures; the relationship between magnitude of exposures and adverse effects; and related uncertainties such as the weight of evidence for a chemical's potential carcinogenicity in humans.
  - (e) <u>Risk Characterization</u>. Risk characterization shall include the potential risks of adverse health or environmental effects for each of the exposure scenarios derived in the exposure assessment.

- 5.7 <u>Feasibility Study (FS) Report</u>. The FS Report shall be prepared and submitted by Respondent to DTSC for review and approval, no later than thirty [30] days from submittal of the RI Report. The FS Report shall summarize the results of the FS including the following:
  - (a) Documentation of all treatability studies conducted.
  - (b) Development of medium specific or operable unit specific remedial action objectives, including legal requirements and other promulgated standards that are relevant.
  - (c) Identification and screening of general response actions, remedial technologies, and process options on a medium and/or operable unit specific basis.
  - (d) Evaluation of alternatives based on the criteria contained in the NCP including:

# Threshold Criteria:

- (1) Overall protection of human health and the environment.
- (2) Compliance with legal requirements and other promulgated standards that are relevant.

# Primary Balancing Criteria:

- (1) Long-term effectiveness and permanence.
- (2) Reduction of toxicity, mobility, or volume through treatment.
- (3) Short-term effectiveness.
- (4) Implementability based on technical and administrative feasibility.
- (5) Cost.

#### Modifying Criteria:

- (1) State and local agency acceptance.
- (2) Community acceptance.
- (3) Proposed remedial actions.

- 5.8 <u>Public Participation Plan (Community Relations)</u>. Respondent shall work cooperatively with DTSC in providing an opportunity for meaningful public participation in response actions. Any such public participation activities shall be conducted in accordance with H&SC 25356.1 and 25358.7 and DTSC's most current Public Participation Policy and Guidance Manual, and shall be subject to DTSC's review and approval.
- 5.9 <u>California Environmental Quality Act (CEQA)</u>. DTSC will comply with CEQA for all activities required by this Order that are projects subject to CEQA. Upon DTSC request, Respondent shall provide DTSC with any information that DTSC deems necessary to facilitate compliance with CEQA. The costs incurred by DTSC in complying with CEQA are response costs and Respondent shall reimburse DTSC for such costs pursuant to Section 6.19.
- 5.10 Remedial Action Plan (RAP). No later than thirty [30] days after DTSC approval of the FS Report, Respondent shall prepare and submit to DTSC a draft RAP. The draft RAP shall be consistent with the NCP and Health and Safety Code section 25356.1. The draft RAP public review process may be combined with that of any other documents required by CEQA. The draft RAP shall be based on and summarize the approved RI/FS Reports, and shall clearly set forth:
  - (a) Health and safety risks posed by the conditions at the Site.
  - (b) The effect of contamination or pollution levels upon present, future, and probable beneficial uses of contaminated, polluted, or threatened resources.
  - (c) The effect of alternative remedial action measures on the reasonable availability of groundwater resources for present, future, and probable beneficial uses.
  - (d) Site specific characteristics, including the potential for offsite migration of hazardous substances, the surface or subsurface soil, and the hydro geologic conditions, as well as preexisting background contamination levels.
  - (e) Cost-effectiveness of alternative remedial action measures. Land disposal shall not be deemed the most cost-effective measure merely on the basis of lower short-term cost.
  - (f) The potential environmental impacts of alternative remedial action measures, including, but not limited to, land disposal of the untreated hazardous substances as opposed to treatment of the hazardous substances to remove or reduce their volume, toxicity, or mobility prior to disposal.
  - (g) A statement of reasons setting forth the basis for the removal and remedial actions selected. The statement shall include an evaluation of each proposed alternative submitted and evaluate the consistency of the removal and remedial

actions proposed by the plan with the NCP.

(h) A schedule for implementation of all proposed removal and remedial actions.

In conjunction with DTSC, Respondents shall implement the public review process specified in DTSC's Public Participation Policy and Guidance Manual. DTSC will prepare a response to the public comments received. If required, the Respondents shall submit within two (2) weeks of the request the information necessary for DTSC to prepare this document.

Following DTSC's review and finalization of the Responsiveness Summary, DTSC will specify any changes to be made in the RAP. Respondent shall modify the document in accordance with DTSC's specifications and submit a final RAP within fifteen [15] days of receipt of DTSC's comments.

- 5.11 Remedial Design (RD). Within sixty [60] days after DTSC approval of the final RAP, Respondent shall submit to DTSC for review and approval a RD describing in detail the technical and operational plans for implementation of the final RAP which includes the following elements, as applicable:
  - (a) Design criteria, process unit and pipe sizing calculations, process diagrams, and final plans and specifications for facilities to be constructed.
  - (b) Description of equipment used to excavate, handle, and transport contaminated material.
  - (c) A field sampling and laboratory analysis plan addressing sampling during implementation and to confirm achievement of the performance objectives of the RAP.
  - (d) A transportation plan identifying routes of travel and final destination of wastes generated and disposed.
  - (e) For groundwater extraction systems: aquifer test results, capture zone calculations, specifications for extraction and performance monitoring wells, and a plan to demonstrate that capture is achieved.
  - (f) An updated health and safety plan addressing the implementation activities.
  - (g) Identification of any necessary permits and agreements.
  - (h) An operation and maintenance plan including any required monitoring.
  - (i) A detailed schedule for implementation of the remedial action consistent with the schedule contained in the approved RAP including procurement, mobilization, construction phasing, sampling, facility startup, and testing.

- 5.12 <u>Land Use Covenant</u>. If the approved remedy in the Final RAP includes deed restrictions or land use restrictions, pursuant to California Code of Regulations, Title 22, Section 67391.1, the current owner(s) of the Site shall sign and record land use covenants approved by DTSC within ninety [90] days of DTSC's approval of the final RAP.
- 5.13 <u>Implementation of Final RAP</u>. Upon DTSC approval of the RD, Respondent shall implement the final RAP in accordance with the approved schedule in the RD. Within thirty [30] days of completion of field activities, Respondent shall submit an Implementation Report documenting the implementation of the Final RAP and RD.
- 5.14 Operation and Maintenance (O&M). Respondent shall comply with all O&M requirements in accordance with the final RAP and approved RD. Within thirty [30] days of the date of DTSC's request, Respondent shall prepare and submit to DTSC for approval an O&M plan that includes an implementation schedule. Respondent shall implement the plan in accordance with the approved schedule.
- 5.15 Five-Year Review. Respondent shall review and reevaluate the remedial action after a period of 5 years from the completion of construction and startup, and every 5 year(s) thereafter. The review and reevaluation shall be conducted to determine if human health and the environment are being protected by the remedial action. Within thirty [30] calendar days before the end of the time period approved by DTSC to review and reevaluate the remedial action, Respondent shall submit a remedial action review workplan to DTSC for review and approval. Within sixty [60] days of DTSC's approval of the workplan, Respondent shall implement the workplan and shall submit a comprehensive report of the results of the remedial action review. The report shall describe the results of all sample analyses, tests and other data generated or received by Respondent and evaluate the adequacy of the implemented remedy in protecting public health, safety and the environment. As a result of any review performed under this Section, Respondent may be required to perform additional Work or to modify Work previously performed.
- 5.16 <u>Changes During Implementation of the Final RAP</u>. During the implementation of the final RAP and RD, DTSC may specify such additions, modifications, and revisions to the RD as DTSC deems necessary to protect public health and safety or the environment or to implement the RAP.
- 5.17 Stop Work Order. In the event that DTSC determines that any activity (whether or not pursued in compliance with this Order) may pose an imminent or substantial endangerment to the health or safety of people on the Site or in the surrounding area or to the environment, DTSC may order Respondent to stop further implementation of this Order for such period of time needed to abate the endangerment. In the event that DTSC determines that any site activities (whether or not pursued in compliance with this Order) are proceeding without DTSC authorization, DTSC may order Respondent to stop further implementation of this Order or activity for

such period of time needed to obtain DTSC authorization, if such authorization is appropriate. Any deadline in this Order directly affected by a Stop Work Order, under this Section, shall be extended for the term of the Stop Work Order.

- 5.18 Emergency Response Action/Notification. In the event of any action or occurrence (such as a fire, earthquake, explosion, or human exposure to hazardous substances caused by the release or threatened release of a hazardous substance) during the course of this Order, Respondent shall immediately take all appropriate action to prevent, abate, or minimize such emergency, release, or immediate threat of release and shall immediately notify the Project Manager. Respondent shall take such action in consultation with the Project Manager and in accordance with all applicable provisions of this Order. Within seven [7] days of the onset of such an event, Respondent shall furnish a report to DTSC, signed by Respondent' Project Coordinator, setting forth the events which occurred and the measures taken in the response thereto. In the event that Respondent fail to take appropriate response and DTSC takes the action instead, Respondent shall be liable to DTSC for all costs of the response action. Nothing in this Section shall be deemed to limit any other notification requirement to which Respondent may be subject.
- 5.19 <u>Discontinuation of Remedial Technology</u>. Any remedial technology employed in implementation of the final RAP shall be left in place and operated by Respondent until and except to the extent that DTSC authorizes Respondent in writing to discontinue, move or modify some or all of the remedial technology because Respondent has met the criteria specified in the final RAP for its discontinuance, or because the modifications would better achieve the goals of the final RAP.
- 5.20 <u>Financial Assurance</u>. Respondent shall demonstrate to DTSC and maintain financial assurance for operation and maintenance and monitoring. Respondent shall demonstrate financial assurance prior to the time that operation and maintenance activities are initiated and shall maintain it throughout the period of time necessary to complete all required operation and maintenance activities. The financial assurance mechanisms shall meet the requirements of Health and Safety Code Section 25355.2. All financial assurance mechanisms are subject to the review and approval of DTSC.

## VI. GENERAL PROVISIONS

6.1 <u>Project Coordinator</u>. Within ten [10] days from the date the Order is signed by DTSC, Respondent shall submit to DTSC in writing the name, address, and telephone number of a Project Coordinator whose responsibilities will be to receive all notices, comments, approvals, and other communications from DTSC. Respondent shall promptly notify DTSC of any change in the identity of the Project Coordinator. Respondent shall obtain approval from DTSC before the new Project Coordinator performs any work under this Order.

- 6.2 Project Engineer/Geologist. The work performed pursuant to this Order shall be under the direction and supervision of a qualified professional engineer or a registered geologist in the State of California, with expertise in hazardous substance site cleanups. Within fifteen [15] calendar days from the date this Order is signed by DTSC, Respondent must submit: a) The name and address of the project engineer or geologist chosen by Respondent; and b) in order to demonstrate expertise in hazardous substance cleanup, the resumé of the engineer or geologist, and the statement of qualifications of the consulting firm responsible for the work. Respondent shall promptly notify DTSC of any change in the identity of the Project Engineer/Geologist. Respondent shall obtain approval from DTSC before the new Project Engineer/Geologist performs any work under this Order.
- 6.3 <u>Monthly Summary Reports</u>. Within thirty [30] days from the date this Order is signed by DTSC, and on a monthly basis thereafter, Respondent shall submit a Monthly Summary Report of its activities under the provisions of this Order. The report shall be received by DTSC by the fifteenth [15th] day of each month and shall describe:
  - (a) Specific actions taken by or on behalf of Respondent during the previous calendar month;
  - (b) Actions expected to be undertaken during the current calendar month;
  - (c) All planned activities for the next month;
  - (d) Any requirements under this Order that were not completed;
  - (e) Any problems or anticipated problems in complying with this Order; and
  - (f) All results of sample analyses, tests, and other data generated under this Order during the previous calendar month, and any significant findings from these data.
- 6.4 <u>Quality Assurance/Quality Control (QA/QC)</u>. All sampling and analysis conducted by Respondent under this Order shall be performed in accordance with QA/QC procedures submitted by Respondent and approved by DTSC pursuant to this Order.
- 6.5 <u>Submittals</u>. All submittals and notifications from Respondent required by this Order shall be sent simultaneously to:

Barbara J. Cook, P.E., Chief Attention: Katharine Hilf Northern California Coastal Cleanup Operations Branch DTSC of Toxic Substances Control 700 Heinz Ave, Suite 200

# Berkeley, CA 94710

- 6.6 <u>Communications</u>. All approvals and decisions of DTSC made regarding submittals and notifications will be communicated to Respondent in writing by the Site Mitigation Branch Chief or his/her designee. No informal advice, guidance, suggestions or comments by DTSC regarding reports, plans, specifications, schedules or any other writings by Respondent shall be construed to relieve Respondent of the obligation to obtain such formal approvals as may be required.
- 6.7 <u>DTSC Review and Approval</u>. (a) All response actions taken pursuant to this Order shall be subject to the approval of DTSC. Respondent shall submit all deliverables required by this Order to DTSC. Once the deliverables are approved by DTSC, they shall be deemed incorporated into, and where applicable, enforceable under this Order.
- (b) If DTSC determines that any report, plan, schedule or other document submitted for approval pursuant to this Order fails to comply with this Order or fails to protect public health or safety or the environment, DTSC may:
  - (1) Modify the document as deemed necessary and approve the document as modified; or
  - (2) Return comments to Respondent with recommended changes and a date by which Respondent must submit to DTSC a revised document incorporating the recommended changes.
- (c) Any modifications, comments or other directives issued pursuant to (a) above, are incorporated into this Order. Any noncompliance with these modifications or directives shall be deemed a failure or refusal to comply with this Order.
- 6.8 Compliance with Applicable Laws. Nothing in this Order shall relieve Respondent from complying with all other applicable laws and regulations, including but not limited to compliance with all applicable waste discharge requirements issued by the State Water Resources Control Board or a California Regional Water Quality Control Board. Respondent shall conform all actions required by this Order with all-applicable federal, state and local laws and regulations.
- 6.9 Respondent Liabilities. Nothing in this Order shall constitute or be construed as a satisfaction or release from liability for any conditions or claims arising as a result of past, current or future operations of Respondent. Nothing in this Order is intended or shall be construed to limit the rights of any of the parties with respect to claims arising out of or relating to the deposit or disposal at any other location of substances removed from the Site. Nothing in this Order is intended or shall be construed to limit or preclude DTSC from taking any action authorized by law to protect public health or safety or the environment and recovering the cost thereof. Notwithstanding compliance with the terms of this Order, Respondent may be required

to take further actions as are necessary to protect public health and the environment.

6.10 <u>Site Access</u>. Access to the Site and laboratories used for analyses of samples under this Order shall be provided at all reasonable times to employees, contractors, and consultants of DTSC. Nothing in this Section is intended or shall be construed to limit in any way the right of entry or inspection that DTSC or any other agency may otherwise have by operation of any law. DTSC and its authorized representatives shall have the authority to enter and move freely about all property at the Site at all reasonable times for purposes including, but not limited to: inspecting records, operating logs, sampling and analytic data, and contracts relating to this Site; reviewing the progress of Respondent in carrying out the terms of this Order; conducting such tests as DTSC may deem necessary; and verifying the data submitted to DTSC by Respondent.

To the extent the Site or any other property to which access is required for the implementation of this Order is owned or controlled by persons other than Respondent. Respondent shall use best efforts to secure from such persons access for Respondent, as well as DTSC, its representatives, and contractors, as necessary to effectuate this Order. To the extent that any portion of the Site is controlled by tenants of the Respondent, Respondent shall use best efforts to secure from such tenants. access for Respondent, as well as for DTSC, its representatives, and contractors, as necessary to effectuate this Order. For purposes of this Section, "best efforts" includes the payment of reasonable sums of money in consideration of access. If any access required to complete the Work is not obtained within forty-five [45] days of the effective date of this Order, or within forty-five [45] days of the date DTSC notifies Respondent in writing that additional access beyond that previously secured is necessary, Respondent shall promptly notify DTSC, and shall include in that notification a summary of the steps Respondent has taken to attempt to obtain access. DTSC may, as it deems appropriate, assist Respondent in obtaining access. Respondent shall reimburse DTSC in obtaining access, including, but not limited to, attorneys fees and the amount of just compensation.

- 6.11 <u>Sampling, Data and Document Availability</u>. Respondent shall permit DTSC and its authorized representatives to inspect and copy all sampling, testing, monitoring or other data generated by Respondent or on Respondent behalf in any way pertaining to work undertaken pursuant to this Order. Respondent shall submit all such data upon the request of DTSC. Copies shall be provided within seven [7] days of receipt of DTSC's written request. Respondent shall inform DTSC at least seven [7] days in advance of all field sampling under this Order, and shall allow DTSC and its authorized representatives to take duplicates of any samples collected by Respondent pursuant to this Order. Respondent shall maintain a central depository of the data, reports, and other documents prepared pursuant to this Order.
- 6.12 <u>Record Retention</u>. All such data, reports and other documents shall be preserved by Respondent for a minimum of ten years after the conclusion of all activities under this Order. If DTSC requests that some or all of these documents be

preserved for a longer period of time, Respondent shall either comply with that request or deliver the documents to DTSC, or permit DTSC to copy the documents prior to destruction. Respondent shall notify DTSC in writing at least six months prior to destroying any documents prepared pursuant to this Order.

- 6.13 Government Liabilities. The State of California shall not be liable for any injuries or damages to persons or property resulting from acts or omissions by Respondent, or related parties specified in Section 6.26, Parties Bound, in carrying out activities pursuant to this Order, nor shall the State of California be held as party to any contract entered into by Respondent or its agents in carrying out activities pursuant to this Order.
- 6.14 <u>Additional Actions</u>. By issuance of this Order, DTSC does not waive the right to take any further actions authorized by law.
- 6.15 Extension Requests. If Respondent is unable to perform any activity or submit any document within the time required under this Order, Respondent may, prior to expiration of the time, request an extension of the time in writing. The extension request shall include a justification for the delay. All such requests shall be in advance of the date on which the activity or document is due.
- 6.16 <u>Extension Approvals</u>. If DTSC determines that good cause exists for an extension, it will grant the request and specify a new schedule in writing. Respondent shall comply with the new schedule incorporated in this Order.
- 6.17 <u>Liability for Costs</u>. Respondent is liable for all of DTSC's costs that have been incurred in taking response actions at the Site (including costs of overseeing response actions performed by Respondent) and costs to be incurred in the future.
- 6.18 Payment of Costs. DTSC may bill Respondent for costs incurred in taking response actions at the Site prior to the effective date of this Order. DTSC will bill Respondent quarterly for its response costs incurred after the effective date of this Order. Respondent shall pay DTSC within sixty [60] days of receipt of any DTSC billing. Any billing not paid within sixty [60] days is subject to interest calculated from the date of the billing pursuant to Health and Safety Code section 25360.1. All payments made by Respondent pursuant to this Order shall be by cashier's or certified check made payable to this "DTSC," and shall bear on the face the project code of the Site (Site 200012) and the Docket number of this Order. Payments shall be sent to:

Department of Toxic Substances Control Accounting/Cashier P.O. Box 806 1001 I Street Sacramento, California 95814-2828

A photocopy of all payment checks shall also be sent to the person designated

by DTSC to receive submittals under this Order.

- 6.19 <u>Severability</u>. The requirements of this Order are severable, and Respondent shall comply with each and every provision hereof, notwithstanding the effectiveness of any other provision.
- 6.20 Incorporation of Plans, Schedules and Reports. All plans, schedules, reports, specifications and other documents that are submitted by Respondent pursuant to this Order are incorporated in this Order upon DTSC's approval or as modified pursuant to Section 6.7, DTSC Review and Approval, and shall be implemented by Respondent. Any noncompliance with the documents incorporated in this Order shall be deemed a failure or refusal to comply with this Order.
- 6.21 <u>Modifications</u>. DTSC reserves the right to unilaterally modify this Order. Any modification to this Order shall be effective upon the date the modification is signed by DTSC and shall be deemed incorporated in this Order.
- 6.22 <u>Time Periods</u>. Unless otherwise specified, time periods begin from the effective date of this Order and "days" means calendar days.
- 6.23 <u>Termination and Satisfaction</u>. Except for Respondent obligations under Sections 5.14 Operation and Maintenance (O&M), 5.15 Five-Year Review, 5.20 Financial Assurance, 6.12 Record Retention, 6.17 Liability for Costs, and 6.18 Payment of Costs, Respondent obligations under this Order shall terminate and be deemed satisfied upon Respondent receipt of written notice from DTSC that Respondent has complied with all the terms of this Order.
- 6.24 Parties Bound. This Order applies to and is binding upon Respondent, and Respondent's agents, employees, contractors, consultants, receivers, trustees, successors and assignees, including but not limited to, individuals, partners, and subsidiary and parent corporations. Respondent shall provide a copy of this Order to all contractors, subcontractors, laboratories, and consultants which are retained to conduct any work performed under this Order, within fifteen [15] days after the effective date of this Order or the date of retaining their services, whichever is later. Respondent shall condition any such contracts upon satisfactory compliance with this Order.

  Notwithstanding the terms of any contract, Respondent is responsible for compliance with this Order and for ensuring that its subsidiaries, employees, contractors, consultants, subcontractors, agents and attorneys comply with this Order.
- 6.25 <u>Change in Ownership</u>. No change in ownership or corporate or partnership status relating to the Site shall in any way alter Respondent's responsibility under this Order. No conveyance of title, easement, or other interest in the Site, or a portion of the Site, shall affect Respondent's obligations under this Order. Unless DTSC agrees that such obligations may be transferred to a third party, Respondent shall be responsible for and liable for any failure to carry out all activities required of Respondent by the terms and conditions of this Order, regardless of Respondent's use

of employees, agents, contractors, or consultants to perform any such tasks. Respondent shall provide a copy of this Order to any subsequent owners or successors before ownership rights or stock or assets in a corporate acquisition are transferred.

## VII. NOTICE OF INTENT TO COMPLY

7. Not later than fifteen [15] days after the effective date of this Order, Respondent shall provide written notice, in accordance with paragraph 6.5 Submittals of this Order, stating whether or not Respondent will comply with the terms of this Order. If Respondent, or any one of them, do not unequivocally commit to perform all of the requirements of this Order, they, or each so refusing, shall be deemed to have violated this Order and to have failed or refused to comply with this Order. Respondent's written notice shall describe, using facts that exist on or prior to the effective date of this Order, any "sufficient cause" defenses asserted by Respondent under Health and Safety Code sections 25358.3(a) and 25355.5(a)(1)(B) or CERCLA section 107(c)(3), 42 U.S.C. section 9607(c)(3).

## VIII. EFFECTIVE DATE

8. This Order is final and effective five [5] days from the date of mailing, which is the date of the cover letter transmitting the Order to you.

# IX. PENALTIES FOR NONCOMPLIANCE

9. Each Respondent may be liable for penalties of up to \$25,000 for each day it is out of compliance with any term or condition set forth in this Order and for punitive damages up to three times the amount of any costs incurred by DTSC as a result of its failure to comply, pursuant to Health and Safety Code sections 25359, 25359.2, 25359.4, and 25367(c). Health and Safety Code section 25359.4.5 provides that a responsible party who complies with this Order, or with another order or agreement concerning the same response actions required by this Order, may seek treble damages from any Respondent who fails or refuses to comply with this Order without sufficient cause.

DATE OF ISSUANCE: 120 2005

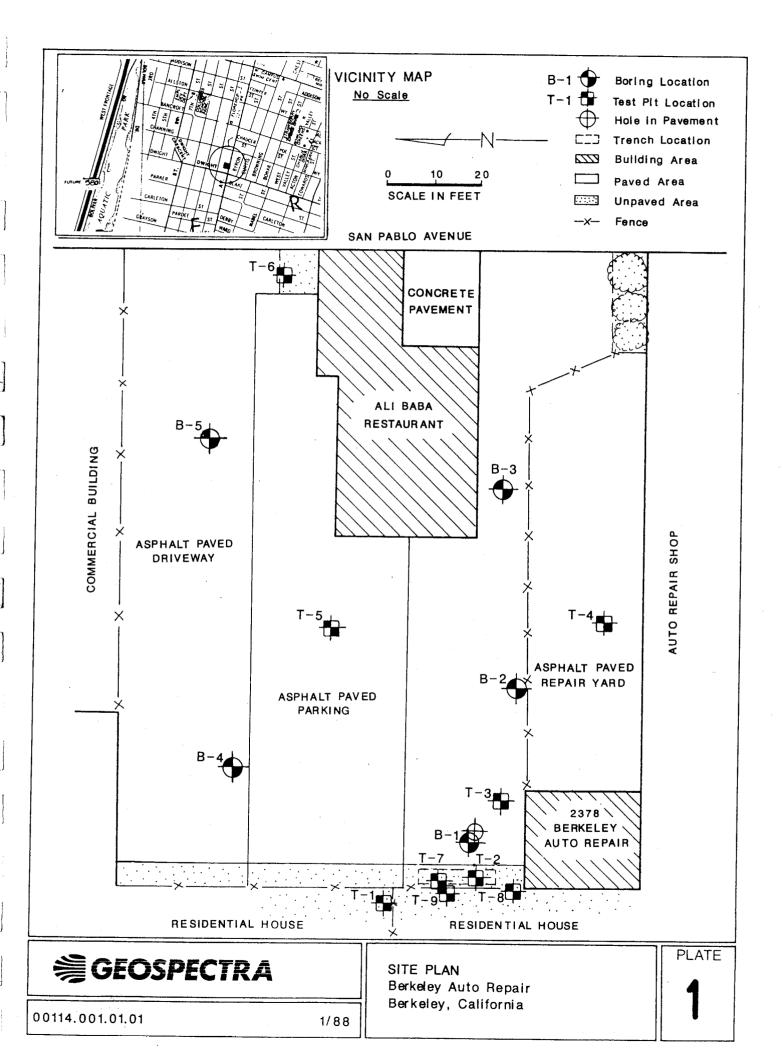
Barbara J. Cook, P.E, Branch Chief

Northern California

Coastal Cleanup Operations Branch
Department of Toxic Substances Control

Exhibit A

Site Map



#### Exhibit B

# **Standard Chain Link Fence Specifications**

The fence shall be a six-foot high chain link fence topped with three (3) stands of barbed wire. The barbed wire shall be placed outward from the fence at an angle of between 30 to 45 degrees. The fence wire shall be at least eleven (11) gauge and woven into approximately two inch mesh. The fencing should have a knuckled finish on the top and bottom edges. The posts are to be made of galvanized metal and placed no more than ten (10) feet apart and set deeply enough to support the fencing. Corner post shall be set in concrete. Any access gates are to be of the same material as the fence and shall be secured with an appropriate padlock.

#### Exhibit C

# **Sign Specification**

The following are specifications for warning signs which shall be posted in accordance with a Fence and/or Post Order:

- 1. The signs shall be bilingual, appropriate to the local area, and may include international symbols as may be required by the Department.
- 2. The signs shall read: A Caution: Hazardous Substance Area, Unauthorized Persons Keep Out, and shall have the name and telephone number of the Department, the name of the Departments contact person or the name and telephone number of the county health officer that ordered the posting.
- 3. The lettering on the signs shall be legible from a distance of twenty-five (25) feet.
- 4. The signs shall be visible from the surrounding area and be posted at each route of entry into the site. Signs shall be posted on the fence, facing outwards, at intervals of not more than 100 feet or less than 75 feet.
- 5. The signs shall be made of a material able to withstand the elements.